

BUREAU OF FRAUD INVESTIGATION OMIG CLIENT FRAUD PROCEDURE (Project 450)

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Prepared by:

Office of Program Accountability

Investigation, Revenue and Enforcement Administration

PROCEDURE NOTE:

This supersedes any and all prior versions, documents and guidelines issues pertaining to this subject matter. The following procedure is intended to be a confidential document prepared exclusively for use and review by IREA employees. The purpose of this procedure (including any modifications) is to provide support and guidance to Investigations, Revenue, and Enforcement Administration (IREA) staff. Nothing in this procedure is intended to create or does create any enforceable rights, remedies, entitlements, or obligations. IREA reserves the right to change or suspend any or all parts of this procedure at any time.

For staff handling investigation into IREA/BFI matters, the purpose of the aforementioned material is to facilitate the workflow and establish guidelines that can be applied fairly to all our clients. Be advised that real life cases dictate the process of investigations and it is expected that there will be reasonable deviations from the printed guidelines. Given the nature of the work performed by HRA, it is unlikely that any two cases would be identical. We have to be responsive to individuals who seek our services and take into account individual circumstances. Accordingly, the investigators under management supervision may have to exercise discretion to ensure that proper determinations are made. These guidelines are not intended to prevent review, limit discussion, or predetermine the path of investigation of individual cases.

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AUDIENCE

This procedure is intended for all Bureau of Fraud Investigation (BFI) staff.

POLICY

The Human Resources Administration (HRA) oversees the provision of Medical Assistance (MA) benefits to eligible individuals or families residing within the five boroughs of New York City. BFI examines complaints of fraud taking place in the MA Program.

This procedure describes the BFI process aimed at halting the improper or illegal redemption of MA benefits. BFI investigates allegations of MA fraud received from the NYS Office of the Medicaid Inspector General (OMIG).

BACKGROUND

Project 450 cases are Client cases referred to BFI by OMIG. Each month, OMIG forwards allegations against MA Clients to Investigation, Revenue and Enforcement Administration (IREA) Systems by messenger. IREA Systems formats the data and forwards it to the Office of Program Accountability Support (OPAS) Data Analytics Reporting and Triage (DART) for triaging. DART assigns all cases a control number for tracking purposes.

IREA Systems:

- Ensures the cases are not duplicates of current or recent investigations;
- Inputs the accepted cases into the Investigative Reporting Information System (IRIS); and
- Assigns the cases to BFI Supervisors for investigation.

The BFI Supervisors assign the cases to Investigators as available.

Cases are opened in IRIS under Project 450. The purpose of Project 450 cases is to:

- Obtain information concerning fraud schemes the Client is either aware of, or has participated in;
- Interview the referred Client;
- Recommend actions, referrals or dispositions; and
- Report findings to stakeholders.

See Investigative Review section below

Based on the investigative findings, the case may be referred to another HRA division for further investigation.

OMIG assigns completion deadlines for all Client referrals sent to BFI. It is the responsibility of the BFI Supervisor to ensure that cases received from OMIG are expeditiously processed for further vetting by staff. Supervisory staff and assigned Investigators are responsible for completing cases by OMIG's due date.

REQUIRED ACTION

External Clearances

BFI Investigators for Project 450 cases review these cases for data elements, including:

- Payroll;
- Bank records;
- Certified deeds: and
- Any certifications received that are relevant to the case.

Internal Clearances

- Welfare Management System (WMS);
- Resource File Integration (RFI);
- Clinical Data Registry (CDR);
- HRA OneViewer
- eMedNY (website); and
- SOLO, Social Media, TALX, DMV.

The Investigator promptly prints the WMS clearances, CDR and RFI information for each Project 450 investigation.

Investigative Review

The Investigator may arrive at several possible findings and dispositions as a result of a Project 450 investigation. The first three findings (1-3) described below are the main dispositions sought after by Investigators:

1) <u>Finding</u>: Investigation determines the Client was not entitled to Medicaid but, due to evidentiary issues or claim amounts, the case is not sufficient to be sent for criminal prosecution. An example of this is the Client underreported their actual income, i.e., Client informed the agency of their employment, but it is not accurate.

Action: Staff must:

- obtain the Client's applications and recertification; and next,
- obtain the Client's payroll by submitting the Payroll Inquiry Form (**BFI-130**), either in person or via US Postal Service.

Once staff obtains the payroll and any other evidence:

- a) The claim is determined;
- b) The Client is sent a Call-in Letter (**IREA-125**) and presented with the claim; and

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<u>Possible Disposition(s)</u>: Voluntary Recovery –

Form BFI-130

- *Similar dispositions are offered for cases that involve banks and/or property. The major difference is evidence:
 - With issues such as under-reporting employment, the agency deals with payroll; whereas
 - With unreported resources or property, the agency deals with bank records, deeds/mortgages, etc.
- 2) Finding: The Client and the agency do not agree upon the claim, or the Client is unable to make payments on the entire claim. When this occurs, the agency has no recourse other than to submit the case to civil litigation.
 Action: Staff obtains all the evidence required by the Civil Remedies Unit (CRU). The case is packaged, reviewed and hand-delivered to the CRU. Possible Disposition: Civil Litigation.
- 3) <u>Finding</u>: The Investigator determines the claim amount is substantial and/or the Client made a deliberate act to defraud the agency. For example, the Client claims they are unemployed, submits applications and recertifications stating the same. However, the Client is employed and

<u>Action</u>: A standard investigation is conducted. Evidence is gathered, e.g. payroll, bank records, property records, interviewing witnesses.

. The case is packaged and

reviewed.

Form IREA-125

Whether a statement is obtained or not, the case is hand-delivered to the Prosecution Unit, which in turn presents the case to the local prosecutor. The case is referred to the District Attorney's Office (DA).

<u>Possible Disposition(s)</u>: Prosecution, or referral to the Medical Insurance and Community Services Administration (MICSA) for case re-evaluation.

Other findings (4-6) also occur frequently:

4) <u>Finding</u>: Evidence does not exist to support any of the above findings. However, the agency does have sufficient cause to submit the case to MICSA for re-evaluation.

<u>Action</u>: Staff gathers supporting documentation, e.g., a copy of the Call-in Letter (**IREA-125**) for re-evaluation of the case due to failure to appear, and scans it into a folder in HRA OneViewer to which MICSA has access.

<u>Possible Disposition(s)</u>: Referral to MICSA for case re-evaluation for closing.**

**Dispositions of this type can also be used in conjunction with any of the above, or when a Client requests that the case be closed. 5) <u>Finding</u>: Case was received from the Health Exchange (HX).

<u>Action</u>: Similar to number 4, above, but the re-evaluation is done by the HX.

<u>Possible Disposition</u>: HX-Referral for Closing – Close Investigation.

6) Finding: Staff is unable to verify the allegation due to various factors, e.g.,

Action: Close Investigation.

<u>Possible Disposition</u>: Unsubstantiated – Exonerated.

Results of Investigative Review

When the investigation is finished:

Form 4450 (IRIS)

- The Investigator completes the OMIG Fraud Allegation Referral Form 4450 in IRIS:
- The BFI Supervisor reviews the case, signs off and forwards the case to the Division's Special Assistant;
- The Special Assistant then forwards the case via email to the Director of Data Analytics; and
- The Director of Data Analytics sends the Investigative Findings to OMIG via US Postal Service.

If the investigation is unique, the Investigator consults the Supervisor for guidance.

PROGRAM IMPLICATIONS

Limited English Proficient (LEP) and People Who Are Deaf or Hard Of Hearing Implications HRA is committed to providing appropriate interpreter services for persons with Limited English Proficiency (LEP) and applicants/participants who are deaf or hard of hearing. To obtain appropriate interpreter services, please refer to 2014-24-IREA, FIA PD #14-24-OPE and FIA PD #14-18-OPE.

Medicaid Implications

A separate Medicaid determination may be required in some instances.

REFERENCES NYS Social Services Law, Sections 366 a, b, d and f

18 NYCRR 348 18 NYCRR 359.4

RELATED ITEM 2014-24-IREA IREA Interpreter Services Procedure for Limited

English Proficiency (LEP) Applicants/Recipients

FIA PD #14-18-OPE Revisions to Servicing Hearing-Impaired

Applicants and Participants

FIA PD #14-24-OPE Servicing Limited English Proficient (LEP)

Individuals

ATTACHMENTS BFI-130 Payroll Inquiry Form

IREA-125 Call-in Letter